

# Summons to attend meeting of Full Council



**Date:** Tuesday 15 September 2015

**Time:** 6.00 p.m.

**Venue:** St George's Hall, Great George Street  
Bristol BS1 5RR

**To:** **All members of Council**

You are invited to attend the meeting of the Full Council to be held at 6.00 p.m. on Tuesday 15 September 2015.

**Councillors are reminded that before the Full Council meeting, a member forum will be held, chaired by the Lord Mayor, starting at 5.00 p.m.**

**Webcasting:**

Please note: this meeting will be filmed for live or subsequent broadcast via the Council's internet site

[www.bristol.gov.uk/webcast](http://www.bristol.gov.uk/webcast)

**If you have any questions about this agenda please contact:**

**Ian Hird, Democratic Services**    **Contact telephone no: 0117 92 22384**

[ian.hird@bristol.gov.uk](mailto:ian.hird@bristol.gov.uk)

**Agenda published:** 7 September 2015

Produced by Democratic Services

Floor 4, Brunel House (Clifton Wing), Bristol BS1 5UY

E-mail: [democratic.services@bristol.gov.uk](mailto:democratic.services@bristol.gov.uk)



# Agenda



## 1. MINUTES OF PREVIOUS MEETINGS

### a. Extraordinary Full Council – 21 July 2015

- Page 15

- To approve the minutes of the Extraordinary Full Council meeting held on 21 July 2015.

### b. Full Council – 21 July 2015

- Page 19

- To approve the minutes of the Full Council meeting held on 21 July 2015.

### c. Extraordinary Full Council – 27 August 2015

- Page 33

- To approve the minutes of the Extraordinary Full Council meeting held on 27 August 2015.

## 2. DECLARATIONS OF INTEREST

- To note any declarations of interest from members of Council.

## 3. LORD MAYOR'S ANNOUNCEMENTS

## 4. PETITIONS, STATEMENTS AND QUESTIONS NOTIFIED BY MEMBERS OF THE PUBLIC

(maximum time allocation: 30 minutes)

### a. Petitions and statements from members of the public

(on any matter the Council is responsible for or which directly affects the city):

#### Note:

- Subject to the above, members of the public, provided they give notice in writing or by e-mail (and include their name, address, and details of the wording of the petition, and, in the case of a statement, a copy of the submission) by no later than 12.00 noon on the working day before the meeting, may present a petition or submit a statement to this Full Council meeting.
- The deadline for receipt of petitions and statements is **12.00 noon on Monday 14 September 2015**. These should be sent, in writing or by e-mail to: Democratic Services, Floor 4 – Clifton Wing, Brunel House, St George's Road, Bristol BS1 5UY  
e-mail: [democratic.services@bristol.gov.uk](mailto:democratic.services@bristol.gov.uk)



- Petitions will be received ahead of statements.
- One statement per member of the public shall be admissible.
- A maximum of one minute shall be allowed for the presentation of each petition and statement (subject to overall time constraints).
- A person presenting a petition will be permitted to read out the objectives of the petition. A written reply will be provided within 10 working days of the Full Council meeting.
- Statements, provided they are of reasonable length, will be copied and circulated to councillors and a reasonable number of copies will be made available to the public attending the meeting. If requested by the person submitting the statement, a written reply will be provided within 10 working days of the Full Council meeting.

#### **b. Questions from members of the public**

(on any matter the Council is responsible for or which directly affects the city):

- Subject to the above, questions may be asked by a member of the public, provided they give notice in writing or by e-mail (and include their name and address) no later than 3 clear working days before the day of the meeting.
- The deadline for receipt of questions for the 15 September Full Council is **5.00 pm on Wednesday 9 September 2015**. These should be sent, in writing or by e-mail to:  
Democratic Services, Floor 4 – Clifton Wing, Brunel House, St George’s Road, Bristol BS1 5UY  
e-mail: [democratic.services@bristol.gov.uk](mailto:democratic.services@bristol.gov.uk)
- A maximum of 2 written questions per person can be asked. At the meeting, a maximum of 1 supplementary question may be asked per question submitted. A supplementary question must arise directly out of the original question or reply.
- Replies to questions will be given verbally at the meeting. If a reply cannot be given at the meeting (including due to lack of time) or if written confirmation of the verbal reply is requested by the questioner, a written reply will be provided within 10 working days of the meeting.

### **5. PETITIONS NOTIFIED BY COUNCILLORS**

(maximum time allocation: 10 minutes)

- Members of the Council, provided they give notice in writing or by e-mail by no later than 12.00 noon on the working day before the meeting, may present a petition to the Full Council.



- The deadline for notice of petitions for the 15 September Full Council is **12.00 noon on Monday 14 September**. These should be sent, in writing or by e-mail to: Democratic Services, Floor 4 – Clifton Wing, Brunel House, St George’s Road, Bristol BS1 5UY e-mail: [democratic.services@bristol.gov.uk](mailto:democratic.services@bristol.gov.uk)
- Petitions can be about any matter the Council is responsible for or which directly affect the city.
- A councillor presenting a petition will be permitted to read out the objectives of the petition. A written reply will be provided to the councillor / lead petitioner within 10 working days of the Full Council meeting.

**Note: It is anticipated that the Full Council will adjourn for a 20 minute refreshment break at this point in the meeting (at approximately 6.40 p.m.)**

**6. PETITION – 20 MPH SPEED LIMIT**

**- Page 43**

- To debate and respond to this petition (which has more than 3,500 signatures) and to determine the body to which the petition will be referred.

Note: under the Council’s petition scheme, up to 15 minutes is usually allocated for such a debate. On this occasion, the Lord Mayor has determined (in consultation with the party group leaders and whips) that up to 30 minutes will be permitted for this item.

**REPORTS:**

**7. TREASURY MANAGEMENT ANNUAL REPORT 2014/15**

**- Page 47**

- To note the treasury management report 2014/15 and to endorse the inclusion of “Treasury Management Practice (TMP1) – Credit and Counterparty Risk Management” within the treasury management strategy.

**8. OVERVIEW AND SCRUTINY MANAGEMENT RULE 17 (j) - EXCEPTIONS TO CALL-IN PROCEDURE**

**- Page 67**

- To note exceptions to the call-in procedure made in respect of certain decisions taken by the Mayor at Cabinet.



## ITEM FOR DEBATE:

### 9. DEVOLUTION

- Page 77

- Full Council is asked to note the West of England submission to government, Discuss the prospects for a West of England devolution deal, and consider the next steps to be taken.

### 10. MOTIONS: (maximum time allocation: 30 minutes)

#### a. Cllr Kent (Liberal Democrat group) to move:

#### SECONDARY SCHOOL PLACES

“The School Organisation Plan went to cabinet in October 2013 and made the following statement about secondary school places:

‘Although there are sufficient secondary school places across the City to 2017, the primary pupil numbers which will move through the year groups are significantly greater than the numbers currently available in secondary schools. For example, there are approximately 4,000 places in Year 7 (the first year of entry to secondary school) and there are more than 5,000 pupils in the Reception Year (the first year of entry to primary school).’

The Education and Capital Strategy document goes for consultation soon and confirms the need for extra secondary places.

Council notes that local authorities retain the responsibility for the planning of school places but the Secretary of State determines admission numbers for academies and the Education Funding Agency has responsibility for large capital projects in academies. 18 of the 21 secondary school in Bristol are academies. Council further recalls that it agreed to £20m extra capital for primary places in the budget passed in February 2012 and that this, combined with cross-party lobbying of central government, gave Bristol record levels of investment for primary places.

Council wishes to give confidence to parents and local councillors that Bristol children will be given an acceptable offer of a place at a Bristol secondary school if they so wish. Council therefore requests that the Mayor write to the Secretary of State and the Regional Commissioner explaining the situation, expressing our concerns and asking for the most accurate information available on their plans for the provision of places.

Council also requires that the Mayor brings a report to Full Council which includes details of council capital investment on school places since October 2013 and the plans for expansion/new build of secondary places to meet the expected numbers.”



## **NOTE:**

**Given the maximum time limit for motions as defined in the constitution, the Lord Mayor, in discussion with party group leaders/whips has determined that motion a. will be considered first at this meeting. Members of Council are advised that details of the other motions submitted are also set out below (motion b. through to motion m.). Motions b. and c. below may be considered if time allows. Given the overall time allocation for motions, it is unlikely that motions d. – m. will be considered.**

**b. Cllr Abraham (Conservative group) to move:**  
(motion submitted on 11 August 2015)

### **SUPPORT FUNDING FOR THE PROPOSED BRISTOL AEROSPACE CENTRE**

“This Council recognises the importance of creating a Bristol Aerospace Centre at Filton.

Currently due to open in the Spring of 2017, Council is confident this facility will become a major educational and tourist attraction for our City, and will cement the very special place that aviation has in the hearts of all Bristolians.

In order to ensure that plans to create a permanent home and exhibition space for Concorde is able to proceed to the next stage of development, Council calls upon the Mayor to make a contribution to the Bristol Aero Collection Trust.

Such a move would not only show Council’s enduring support for this project, it would also help to preserve our cultural and industrial heritage.”

**c. Cllr Tincknell (Labour group) to move:**  
(motion submitted on 4 September 2015)

### **CITY OF SANCTUARY STATUS**

“This Council calls on the Mayor to give real meaning to our “City of Sanctuary” status by working with housing providers, charities, faith organisations and other partners to ensure that Bristol City Council plays its part in housing refugees caught up in the current humanitarian crisis.

We believe that Bristol can and should accommodate a number of families, finding decent homes, for people fleeing war and devastation in their own countries.

This Council further dissociates itself from the views expressed by the Prime Minister, and asks the Mayor to write to HM Government asking them to support cities and communities who want to make a difference at least for some of these refugees.”



**d. Cllr Bolton (Green group) to move:**

(motion submitted on 24 July 2015)

**TRANSPORT TO ASHTON GATE**

“Council recognises and welcomes the promotion of Bristol City Football Club into the championship, and further looks forward to their promotion to the premiership. In addition, hopefully, it is only a matter of time before Bristol Rugby is promoted to the Premiership.

However, success brings its problems. In both cases, they are the fact that up to 27,000 supporters will visit Ashton Gate for each Bristol City or Bristol Rugby home game and, including the attraction of the new conference and exhibition facilities, Ashton Gate Stadium Ltd predicts up to 3 million visitors a year will use the stadium complex by 2019.

Council further notes the introduction of residents parking in Southville and parts of Ashton - and with it the possibility that residents will seek an extension of the scheme to cover match days and other major occasions. Without an effective public transport infrastructure for this part of Bristol, which is the responsibility of the Council, stadium traffic in particular could be hugely disruptive.

In order to cater for this number of visitors to the Ashton area, which will be of significant benefit to the local economy, a number of measures need to be taken to deal with them. These include:

1. Opening/re-opening the rail station at Ashton Gate on the Portishead line at the same time as the railway line opens in 2019.
2. To build in to any future Long Ashton Park and Ride contract the need to be open on match days and for other major stadium events.
3. To include a Metrobus stop located immediately adjacent to the new Ashton Gate railway station to allow stadium visitors to easily get from the Long Ashton Park and Ride to the stadium, thus providing a true transport interchange.
4. To obtain whatever permissions may be required to enable 'park and walk' from the Long Ashton Park & Ride to allow visitors to walk (or cycle) to the stadium.
5. To introduce - where required - high quality walking and cycling routes to the stadium.
6. To lobby for improved bus services to the stadium and local area and to take other measures which may be appropriate.

Council calls on the Mayor to produce an action plan to cater for this increase in demand at Ashton Gate, which should be appropriately scrutinised, but above all implemented.”



**e. Cllr Eddy (Conservative group) to move:**

(motion submitted on 11 August 2015)

**ASHTON/ASHTON GATE NEW RAIL STATION AND PARSON STREET STATION UPGRADE**

“Council welcomes the Assistant Mayor’s recent commitment to work with Bristol Sport, Network Rail, First Great Western and other interested parties to try to deliver a new Ashton/Ashton Gate railway station.

Whilst the Authority is still evaluating all of its options for new stations in Bristol, Council requests that the Mayor do all within his power to try to expedite the reopening of this station.

In addition, Council understands that electrification of the Great Western Railway is scheduled to reach Bristol in 2017 but this is due to terminate at Bath Road Bridge near Temple Meads Station.

As part of these plans to upgrade our urban rail network, Council asks that the potential electrification of the lines around Parson Street junction should also be included in any future development work.

The enhancement of passenger services available from Parson Street station would demonstrate this Authority’s sincerity in reviving local rail and tap into a potentially huge number of people who would like to use this form of travel more regularly or as part of their daily commute.”

**f. Cllr Hiscott (Conservative group) to move:**

(motion submitted on 11 August 2015)

**PROTECTING COMMUNITY RESOURCES**

“Across the City, we have sadly become accustomed to seeing the gradual loss of highly valued Council-owned community assets, ranging from retirement homes (such as the former St Peters EPH in Horfield) to Youth Centres (like Brentry Lodge in Henbury).

Council believes that these buildings represent an important investment in our communities, and that any monies arising from their closure and sale should be protected and earmarked for re-investment in alternative public provision within the same neighbourhood.

Accordingly, this Council calls on the Mayor to:

1. Draw up a list of currently Council owned property that serve this communal function – liaising with the Neighbourhood Partnerships to ensure a complete inventory is captured.





2. Ensure that the Neighbourhood Partnerships are automatically consulted on any proposed disposal of these listed properties, so that local people might be given the first opportunity to consider taking on threatened buildings and manage it themselves.
3. Guarantee that where one of these properties cannot be retained in community ownership, then the proceeds of sale, minus any associated debts or liabilities, will be ring-fenced for alternative community provision within the relevant Neighbourhood Partnership Area.”

**g. Cllr Holland (Labour group) to move:**  
(motion submitted on 1 September 2015)

## **DEVOLUTION IN THE WEST OF ENGLAND**

“This Council recognises that the West of England is a local economic area with over 90% of its residents working within its area. It is the only City Region outside London to be a net contributor to national resources and its four local authorities must not miss out compared to other parts of the England in terms of the devolution of power and resources.

The partnership between our four local authorities is our key external relationship. We are proud of the heritage and distinct identity of our own district and respect those of the other three West of England authorities.

Council commits to looking favourably on any proposals for devolution that pass the tests of democracy, accountability and scrutiny. True devolution should be about all local services and how to give local people and their elected representatives a greater say on how they are run.

Council believes that the West of England local authorities have demonstrated that they can work constructively within existing structures. We want to see an approach to devolution that is focussed on building upon this co-operation rather than imposing new governance arrangements.

Council believes that devolution and co-operation should extend beyond the current range of local services. We want to see decision –making powers over skills and local bus and rail services delegated to a more local level, better co-ordination and partnership across the range of public services, including health and policing and a more strategic overview and assessment of housing and especially affordable housing .We also want to see greater powers of scrutiny over the Local Economic Partnership and other decision-making bodies spending public money.

Council resolves to adopt these principles in any discussions on the shape of devolution for the West of England. Council further resolves to communicate this vision to Central Government and to ask our local MPs to share this vision and communicate it to Ministers.

Council resolves to urge Central Government to offer far greater control of local finances to local authorities, including the further localising of business rates.



Council confirms its opposition to a 'Metro Mayor' for the West of England and calls on Central Government to offer our sub region a full model of devolution at least equal to that offered to other parts of England that does not impose this unwanted structure on the West of England."

**h. Cllr Hopkins (Liberal Democrat group) to move:**  
(motion submitted on 4 September 2015)

### **WASTE PERFORMANCE / ACTION PLAN**

"Council notes with considerable concern the deterioration in this authority's performance on waste over the last couple of years.(gross waste up by 18.4% 13/14-14/15 and residual waste having fallen from over 900Kg per household to 206kg from 04/05 to 12/13 has now risen to 265kg over 2 years. After years of leading the way Bristol's recycling rate is now below the national average). Council also notes the apparent contradiction of established council policy of avoiding incineration and a commitment to the proximity principle involved with the shipping of waste to a Swedish incinerator.

We also note that the clear commitment to a South Bristol recycling centre contained in the successful green capital bid and widely supported in this council has been broken.

A comprehensive recommended action sheet has been submitted through neighbourhoods scrutiny which if effectively implemented will save this authority money and return our environmental performance to that of a national leader.

This council calls for the adoption of a clear plan , including the Hartcliffe way HWRC, to remedy the uner performance to be brought to full council via neighbourhoods scrutiny in this financial year with timescales for actions and whenever possible engaging with Neighbourhood partnerships to find solutions to local difficulties."

**i. Cllr Hance (Green group) to move:**  
(motion submitted on 4 September 2015)

### **WELCOMING REFUGEES TO BRISTOL**

"The Green Party Council Group demand that Bristol City Council, as a City of Sanctuary agrees to play a significant role in accepting refugees. We especially call on the Mayor to agree as a matter of urgency to authorise officers to accept refugees from Syria under the government's Vulnerable People Resettlement scheme. We are aware that this issue was raised with the Mayor as early as February of this year, and would therefore urge him to take immediate action.

Glasgow, Kingston (London), Birmingham and Edinburgh have already agreed to take 50 refugees each. As one of the larger cities in the UK, Bristol City Council should immediately pledge to take 50 refugees as a starting point towards playing our part in hosting refugees fleeing conflict from across the world."



**j. Cllr Fodor (Green group) to move:**  
(motion submitted on 4 September 2015)

### **PROMOTING PASSIVHAUS DEVELOPMENT ON COUNCIL LAND**

“This Council notes:

- The government cancelling the introduction of Zero Carbon Home Standards in 2016
- The negative impact this will have on householders at risk of fuel poverty in new housing
- The missed opportunity to reduce carbon emissions in new developments
- The loss of income to the local economy as a result of these lower energy efficiency standards, as householders’ income is spent paying energy bills rather than in local shops and on local services

This Council believes:

- That under the principle of “localism” councils can determine their own standards on land that they own if those standards comply with UK Building Regulations
- That the internationally recognised “Passivhaus Standards” offers an alternative to the UK’s diminished energy efficiency ambitions for new-build housing
- That the “Passivhaus Standard” complies with UK Building Regulations and can deliver heating bills of less than £100/year for the average three bedroom terrace

This Council agrees:

- To specify Passivhaus Standards on all building on Council-owned land and as a condition of sale on any council land
- To work in partnership with organisations and developers to enable and support such standards across the city.”

**k. Cllr Thomas (Green group) to move:**  
(motion submitted on 4 September 2015)

### **SUPPORTING THE INTRODUCTION OF A NEW FLEET OF ELECTRIC VEHICLES**

“Council expresses its support for the West of England’s current bid for £11m of government funding from the Office of Low Emissions Vehicles through their “Go Ultra Low West” campaign.

Council notes the bid’s potential to increase the current network of electric vehicle charging points in the West of England, from 200 to up to more than 600.

Council also notes the carbon emissions savings that the growth in electric vehicles will bring to Bristol and resolves to continue to highlight and promote the use of electric vehicles through its policies and public relations strategy.”



**I. Cllr McMullen (Green group) to move:**  
(motion submitted on 4 September 2015)

## **ASSESS CUMULATIVE IMPACTS OF CUTS ON VULNERABLE CITIZENS IN BRISTOL**

“Council notes:

That since May 2010, central Government has, in its own words, pursued a programme of ‘welfare reform’ that seeks to introduce ‘...greater fairness to the welfare and pensions systems by making work pay and reinvigorating incentives to save for retirement...while protecting the most vulnerable – disabled people and pensioners’.

The Local Government Association have stated that the Government’s welfare reforms represent the most fundamental changes to the benefits system in a generation. However while the scale and impact of individual reforms have been documented and are generally understood, there has been no systematic attempt to understand the cumulative impacts of all of the Government’s reforms, and claimants’ and local areas’ ability to deal with them.

In addition Local Authorities such as Bristol City Council have been the target of considerable funding cuts by central government despite Local Government being recognised as one of the most effective channels for delivering public services.

At the same time, since 2012, central government financial responsibilities equivalent to £11.5bn have been devolved to local authorities, in particular regarding additional responsibilities for health and social care.

Many elements of future central government Welfare Reform will almost certainly involve additional spending pressures on Local Authorities, and it seems very likely that many existing and future welfare reforms are likely to have a disproportionate impact on particular demographics, including, but not exclusively, the disabled, those on low incomes, social housing tenants, citizens aged under 25, women, and BAME groups (particularly young BAME).

Council therefore calls upon the Mayor to research and publish a cumulative impact assessment of all welfare reforms affecting the city of Bristol, their impact on different groups, and the ability of Bristol City Council and its relevant partners to deal with the outcomes from both existing and announced welfare reforms within the context of projected spending cuts to local authority funding.”

**m. Rob Telford (Green group) to move:**  
(motion submitted on 4 September 2015)

## **INTRODUCTION OF PROPORTIONAL REPRESENTATION FOR LOCAL ELECTIONS**

“Council notes:

That at this year’s General Election, over 5 million people voted for two parties (Green and UKIP) who won two seats between them, while less than 1.5 million votes gave the Scottish National Party 56 seats.



That in Bristol, over 60% of voters in our four parliamentary constituencies voted for candidates who didn't get elected.

That when Scotland introduced the proportional STV system for local government in 2007 the number of voters whose first choice candidate was elected rose from 52.3% to 74.0% (Electoral Reform Society)

Therefore, Council RESOLVES to ask the Mayor to:

- Write to the Government and our local MPs stating that the Council supports a system of proportional representation (PR) for local and national Government, and to suggest Bristol as a possible pilot area for PR in local government.
- Begin the process for making a proposal under the Sustainable Communities Act to ask Government to allow councils to choose to be elected under PR.”

---

By order of the Lord Mayor



# Public Information Sheet

Inspection of Papers - Local Government  
(Access to Information) Act 1985

You can find papers for all our meetings on our website at [www.bristol.gov.uk](http://www.bristol.gov.uk)

You can also inspect papers at either the Brunel House Reception or at our Record Office, "B" Bond Warehouse, Smeaton Road, Bristol, BS1 6XN; e-mail [bro@bristol.gov.uk](mailto:bro@bristol.gov.uk); telephone 0117 92 24236.

Other formats and languages and assistance  
For those with hearing impairment

You can get committee papers in other formats (e.g. large print, audio tape, braille etc) or in community languages by contacting the Democratic Services Officer. Please give as much notice as possible. We cannot guarantee re-formatting or translation of papers before the date of a particular meeting.

Committee rooms are fitted with infra-red induction loops to assist people with hearing impairment. These can be used with either a neck loop (for hearing aid users) or with a headset. The Democratic Services Officer will be able to provide you with these. Hearing aid users need to switch the hearing aid to the "T" position.

Register of Interests

The Register of Interests for Members is available on our website at [www.bristol.gov.uk](http://www.bristol.gov.uk)

If you wish to view the Register of Interest of any Co-optee please contact the Democratic Services Officer.

## Webcasting/Recording of meetings

Members of the public attending meetings are advised that all Full Council and Cabinet meetings and some other committee meetings are now filmed for live or subsequent broadcast via the council's [webcasting pages](#). The whole of the meeting is filmed (except where there are confidential or exempt items) and the footage will be available for two years. If you ask a question or make a representation, then you are likely to be filmed and will be deemed to have given your consent to this. If you do not wish to be filmed you need to make yourself known to the webcasting staff. However, the Openness of Local Government Bodies Regulations 2014 now means that persons attending meetings may take photographs, film and audio record the proceedings and report on the meeting (Oral commentary is not permitted during the meeting as it would be disruptive). Members of the public should therefore be aware that they may be filmed by others attending and that is not within the council's control.

